



Report of the Cabinet Member for Care, Health and Ageing Well

**Adult Services Scrutiny Performance Panel – 25th September
2018**

OVERVIEW OF SUPPORTING PEOPLE PROGRAMME GRANT

<p>Purpose</p>	<p>This report has been requested to provide an overview of the Supporting People Programme Grant.</p> <p>The Supporting People Programme Grant (SPPG) is grant based funding from Welsh Government paid to each Local Authority to commission or provide services to help prevent people becoming homeless or requiring residential/ institutional services, through the provision of ‘housing related support’.</p> <p>Housing related support enables people to develop or maintain the skills and confidence necessary to maximise their ability to live independently for example budgeting, security, personal skills and safety.</p> <p>The allocation of funding from Welsh Government to Swansea Council in relation to Supporting People Programme Grant (SPPG) for 2018-2019 is £13,817,121.14.</p>
<p>Content</p>	<p><u>Background to SP</u></p> <p>The Grant Programme has housing, and preventing homelessness or people living in inappropriate institutional settings, at its core. Support can be offered to anyone eligible, regardless of the tenure, services can be of a fixed nature or float between service users’ homes. The emphasis of the programme is “doing with” as opposed to doing for and building their personal resilience.</p> <p>SPPG funds support to a wide range of vulnerable people ranging from older people in sheltered housing to the chronically sick or disabled, homeless persons,</p>

people experiencing domestic abuse or those with a learning disability and people with mental health problems.

The Programme reduces or prevents the need for more costly interventions by the NHS and/or social care for individuals and families and, in some cases, people who fall into the criminal justice system.

Funding

Grant funding for 2018/19 is £13,817,121.14.

The split of funding across client groups in 2017-2018 is as follows:

Mental Health – 27%
Learning Disability – 22%
Older persons – 12%
Single people / Homelessness – 7%
Young People inc Care Leavers – 12%
Domestic Abuse – 7%
Substance Misuse – 4%
Families – 5%
Physical Disabilities – 1%

Service Models

The services that the programme funds can be broadly grouped by the following service models in fixed and floating schemes.

Fixed Schemes

Direct Access Temporary Supported Accommodation

Temporary accommodation with staff available to manage the building and support the individuals who need to live there. Support is provided to develop skills of individuals to live independently and move to more sustainable accommodation. This accommodation includes refuge provision for women experiencing domestic abuse.

Temporary Supported Housing

Temporary accommodation which provides a more settled type of accommodation which is available up to two years. Individuals have access to support staff who work with them in a more planned way to help

individuals move onto a form of secure accommodation either without the need for further support or with some floating support.

Permanent Supported Housing

Accommodation with staff based at the property who work with individuals to maximise and maintain their independence. There is no requirement for move - on unless it is appropriate for the individual.

Sheltered Housing

Older persons' accommodation where there may be an onsite staff presence such as a warden / caretaker and /or community alarm facilities available.

Floating

Floating Support

A service where support workers visit the person in their own home. Staff may be working to resettle them after a period of homelessness or living in temporary accommodation or are working with individuals who may be threatened with homelessness to prevent the loss of that accommodation or to sustain a satisfactory level of independence. Floating support is available across all tenures i.e. Local Authority, RSLs, Private Rented.

Client Groups

Service models can be specialised and provide support to the following groups. The units of support per client group is listed as follows:

Mental Health

– 284 units (182 Fixed / 102 Floating)

Learning Disability

– 316 units (266 Fixed/ 50 Floating)

Older persons (including Sheltered)

– 2,083 units (1159 Fixed / 924 Floating)

Single people /Generic Homelessness

– 415 units (99 Fixed / 316 Floating)

Young People including Care Leavers

– 204 units (89 Fixed / 115 Floating)

Domestic Abuse

– 79 units (31 Fixed / 48 Floating)

Substance Misuse

– 37 units (34 units Fixed / 3 Floating)

Families

– 128 units (128 Floating)

Physical Disabilities

– 42 units (11 Fixed / 31 Floating)

A unit of support is the capacity to meet one person's support needs.

In fixed accommodation based services the units of support relates to the total amount of bed spaces with support attached which are available.

In floating support where support is provided to an individual in their own home, units of support relates to the total number of people that can be supported at any given time.

Tenure Profile

The majority of service providers are Third Sector, the Local Authority, and Registered Social Landlords with a small proportion of private sector providers.

Contract management and monitoring

There are over 30 external Providers in receipt of Supporting People Programme Grant funding for over 60 schemes.

The Local Authority must maintain contractual relationships with organisations in receipt of SPPG funding and will regularly review performance and quality of these services to ensure they are appropriate, strategically relevant and eligible for SPPG funding.

Outcomes

Services commissioned must be outcomes focussed, and support should focus on what outcomes are to be achieved by the individuals supported. These outcomes should be set in partnership with the person using the service, in the spirit of co-production. The SP programme has a specific methodology for capturing and reporting outcomes achieved for service users of SP grant funded services.

Quality and Audit requirements

WG guidance requires that these services are reviewed taking account of strategic relevance, cost effectiveness, quality assurance, grant administration and servicing the Supporting People Programme Grant Commissioning Group. The Supporting People Team (SPT) within Social Services undertakes this responsibility on behalf of the Local Authority.

Governance

The local governance structure is the Supporting People Commissioning Group (SPCG) which meets quarterly to oversee the local commissioning activity and approve specific funding decisions and agree the annual SPPG projected spend plan. The principal local commissioning partners are the Local Authority (Social Services, Housing, Anti-Poverty, Corporate Finance and Procurement) Probation and Health.

There is also a regional governance structure; the Western Bay Regional Collaborative Committee (RCC) is in place as prescribed by Welsh Government. The role of the RCC is to provide strategic direction and scrutiny at a regional level for the Programme. The RCC is required to meet a minimum of four times a year. It includes the same representative stakeholders within the Local Commissioning Group plus elected service provider and landlord representatives co-opted members as agreed and Welsh Government Officials.

Swansea Council is currently the coordinating Local Authority for the RCC.

Links to Homelessness

There is a strong working relationship between Supporting People and Housing to ensure the effective use of Supporting People funding to prevent homelessness. There is a joint Supporting People and Homelessness Collaborative Forum for stakeholders and providers who work in the homelessness and housing related support sector. The Forum provides a constructive and effective collaborative working relationship, to inform and influence the development of appropriate services in response to meeting the priorities for preventing homelessness and supporting individuals to access and maintain accommodation in the community.

The Supporting People team have been an integral partner in the development of the Homelessness Strategy 2018- 2022.

Commissioning Priorities

A summary of Swansea Council's SP strategic priorities

for 2017-18 is attached at Appendix 1. The priorities for this financial year are in the process of being finalised, but are linked to the ongoing development of the Homelessness Strategy.

Flexible Funding

Welsh Government have announced intentions to introduce a Flexible Funding Project from 2018/2019 to increase flexibility and reduce bureaucracy for grant structures. The Grants currently identified include Supporting People Programme Grant. The flexibilities programme is still in a pilot phase and no decisions about how this will affect SP grant in the future have been made.

SPPG Commissioning Strategy /Procurement timeline

The procurement of generic homelessness floating support provision and the procurement of 24 hour supported accommodation for young people has been completed. The Supporting People Team are currently working with procurement colleagues to develop a timeline for re-commissioning the remaining SP funded services. This will ensure procurement of SP services is compliant with legal duties, local authority CPRs and audit requirements.

The development of commissioning options will also ensure that future provision is sustainable, creates efficiencies and improves outcomes for service users.

Councillors are being asked to	Give their views on the arrangements surrounding the Supporting People Programme and offer any feedback.
Lead Councillor(s)	Cllr Mark Child, Cabinet Member for Care, Health and Ageing Well.
Lead Officer(s)	Dave Howes, Director Social Services. Alex Williams, Head of Adult Services.
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